



OFFICE OF THE GOVERNOR

From the desk of

DAVID BEECHER

Members present at Meeting in Judge
Ryder's Chambers on January 4 - 1: p.m.

Daniel Seckinger, II, M.D.

George H. Sheldon

Edgar C. Booth

Willis Booth

Steve Glenn

Judge Joseph DeRocher

~~Dr. Katen~~

All are sub-committee members

G-722(3/71)

MEMBERS OF DRUG ABUSE STATE ADVISORY COUNCIL

A. Representative from DHRS Regions

Regional Advisory Council Chairmen

- Region 1. Mr. George Wagenheim
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- Region 2. Mr. Edgar C. Booth
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904/222-3986
- Region 4. Mr. Richard McKissick
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- Region 5. Reverend Patrick H. O'Neil, PH.D.
Newman Center
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- Region 6. Reverend Lacey Harwell
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- Region 9. William Knoflicek, Ph.D.
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- Region 10. Edward J. Stack
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Region 11. Everett Shocket, M.D.
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Representatives from Regional Councils

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Region 7 Mr. George H. Sheldon
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Region 8 Mr. Freddie L. Harrell
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(Guidance Counselor, West Palm Beach
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Agency Representatives

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Supervisor of Drug Abuse Interns
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Mr. William R. Gitler
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C. State Agency and Organization Representatives

1. Mr. Daniel Seckinger II, M.D.
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2. Honorable Joseph DuRocher
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(Judicial Representative)
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3. Mr. Louis V. Morelli
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4. Mr. Willis Booth
Special Agent
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5. Mr. Helge Swanson, Associate Planner
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6. Designee - President of the Senate
Senator John Vogt
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7. Designee - Speaker of the House of Representatives
Representative Donald L. Tucker
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EX-OFFICIO MEMBERS

1. Mr. Frank D. Nelson
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2. Mr. Richard Rachin
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3. Dr. Benjamin Johnson,
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4. Mr. A. F. Cook
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5. Mr. Don Hevey
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6. Mr. William B. Fletcher,
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Committee

Willis Booth, Fdle
George Sheldon
Circuit Court Judge Joseph DuRocher
Florida Medical Association Drug Abuse Committee
Chairman, Dr. Daniel Seckinger
Attorney Edgar Booth
Steve Glenn

You requested on July 17, 1973 that I appoint a subcommittee of the Florida State Drug Abuse Advisory Council to:

1. Examine the Standards Manual promulgated by the Office of Drug Abuse, HRS, regulation, Drug Abuse Treatment and Education Centers to determine whether the manual met the intent of Chapter 397.
2. To recommend any changes in the manual necessary to more effectively carry out the intent of the Statutes.
3. To examine the Seed, Inc. to ascertain whether it meets State requirements and licensing procedures.
4. Whether any State licensing requirements or procedures of the Drug Abuse Program was prejudicial to Seed.

On Question I, examine the Manual and Chapter 397

Judge DuRocher and Edgar Booth took apart Chapter 397 and the Manual.

- Found:
- 1) The manual generally reflects the intent of the law.
 - 2) Is an appropriate attempt to establish minimum standards and regulate programs
 - 3) Finds the manual an innovative effort in USA to establish rules and regulations and maintain a standard for quality care in drug programs.

The Subcommittee, to better answer your remaining questions, hired a consultant:

Addiction Consultation & Evaluation, P.C.
Washington, D.C.

The Committee chose this firm after interview and recommendation by President's Special Action Office on Drug Abuse.

Addiction, Consultation & Evaluation, P.C., referred to in our Report as ACE went to work in Florida reviewing

- 1) The Manual
- 2) The Seed
- 3) The Office of Drug Abuse
- 4) The handling of Seed licensing in Dade County

ACE rendered a report to the Committee. The Committee reviewed the report, the Standards Manual, interviewed persons interested in this matter and other materials pertinent to your inquiry.

~~Question 1~~ related to changes in the licensing requirements and procedures.

We found Florida one of the first states to regulate drug abuse programs but found what we thought were some basic deficiencies and recommend:

1. Re-organization of manual into three sections
 - a. Rules and Regulations
 - b. Guidelines
 - c. Program standards
2. Re-definition of Program Categories
3. Certain language changes
4. Other additions to the Manual

~~The Third question~~ in your charge asked us to look at the Seed and ascertain if it met all state requirements and licensing requirements.

Here is where ACE played a major role.

The Committee reviewed reports and information furnished by the Seed.

The Committee members made on-site observations of the Seed and ACE made a detailed study of records furnished them by the Seed, and on-site review of the Seed.

We went into record keeping practices, financial accountability and prior evaluations of the Seed by other bodies.

Visited foster homes, interviewed clients and graduates of the Seed program.

Concluded

1. Seed is licensed as a non-residential treatment center but we feel this is not correct classification. (Foster homes 24 hour requirement)
 - a. No present classification in manual fits the Seed.
2. Concerned with lack of compliance with fire, health and safety regulations in foster homes.
3. Find Seed furnished statistics show 88.3% of those persons entering Seed in a test month met Seed criteria for graduation.
4. Find there were Seed furnished statistics and didn't include a substantial number of persons - 21 out of 163 persons who weren't counted against their success rate by the Seed or ACE as they dropped out after being enrolled only one week. Feel these people should be counted.
5. 3.5% of Seed clients are blacks
96.5% are white
6. Seed recruits its personnel solely from graduates of its own program.
7. Charges of physical abuse could not be substantiated. Admittedly survey was not detailed enough to prove or disprove.
8. Seed purposefully has no working relationship with any other program.
9. Seed's data required by law is sufficient.
10. Fiscal accountability is adequate.

Concluded

1. Seed, a so-called Non-residential program, with a required residential aspect and, as such, does not fit program description of Manual.
2. No apparent procedure established by Seed to insure compliance with Health, Fire & Safety regulations in Foster homes.
3. Though Seed appears to have success in treating persons involved with drugs, its claims far more.

It claims 90 to 95% success with all types of drug problems wherein actually it graduates 88.3% of people who meet its criteria for graduation and the majority of its clients are Marijuana users or experimentors.

Seed statistics are suspicious. 21 out of 163 people not included.

Other studies reveal that in a given 100 people who use marijuana, 78 of that number will stop use of marijuana on their own. 2 of that number will become dysfunctional. 20 will reach various levels short of dysfunctional disorder and will cease only under pressure.

The Seed refers out all dysfunctional clients.

Seed reasonable but not extraordinary program.

4. Doubt if Seed has real professional care on call. They refer to doctors, etc., on call but no real identifiable professional staff.

5. Seed isolated self purposefully from rest of Drug community.

IV. Whether licensing requirements or procedures were prejudicial to Seed.

Yes - Charles Lincoln, former Regional Coordinator Drug Abuse Office in Miami and Frank Nelson were obviously prejudicial against Seed.

Recommend change of procedure in pre-licensing.

1. Not less than 4 members of local Regional advisory staff accompany the Coordinator on on-site evaluation of all applicants.

2. Periodic evaluation out of Tallahassee office.

3. Make up of local Regional Councils should be reviewed and no one with conflicts should be seated.

4. State office qualifications should be reviewed.